

# Financial Support for Children Subject to Special Guardianship Orders

# **Policy**

## 1 Purpose

- 1.1 The purpose of this policy is to provide information to Stoke-on-Trent City Council Practitioners, Special Guardians and prospective Special Guardians about the Financial Support available for children subject to a Special Guardianship Order.
- 1.2 The Local Authority only accept a responsibility to make payments to special guardians where we have needed to take statutory action and where the children would otherwise be in local authority care

# 2 Eligibility for Financial Support

- 2.1 The central principle for the provision of financial support is set out in Regulation 6 of the Special Guardianship Guidance2017 as being:
  - "...to help secure a suitable special guardianship arrangement where such an arrangement cannot be readily made because of a financial obstacle".
- 2.2 The following criteria should be used to establish eligibility for financial support
  - a) where it is necessary to ensure that the special guardian or prospective special guardian can look after the child.
  - b) where the child needs special care which requires a greater expenditure of resources than would otherwise be the case.
  - c) where the local authority consider that it is appropriate to contribute to any legal costs.
  - d) where it is appropriate to make a contribution to the expenditure necessary for the purpose of accommodating and maintaining the child, including the provision of furniture and domestic equipment, alterations to and adaptations of the home, provision of means of transport, and provision of other items necessary for the purpose of looking after the child.
  - e) where assistance with travel costs is required in order to maintain contact between the child and their relatives and/or significant others.

See Regulation 6 in the guidance above for full details.

## 3 Assessment

- 3.1 Wherever financial support is being provided by Stoke-on-Trent City Council, an assessment of the Special Guardian's financial means is required. Regulation 13 lays down the key principle in terms of the assessment of financial need:
  - "Financial Support paid under these Regulations *cannot duplicate* any other payment available to the special guardian or prospective special guardian"
- 3.2 Stoke-on-Trent City Council will support special guardians and prospective special guardians to access any benefits to which they are entitled.

- 3.3 Stoke-on-Trent City Council will consider the following in respect to decisions about the provision of financial support:
  - benefits and Tax Credits in relation to the child who is the subject of the order, namely, child benefit, Child Tax Credit and any child care element of Working Tax Credit.
  - any other grant, benefit, allowance or resource available to the person in respect of his needs as a result of becoming a Special Guardian of
  - a child.
  - the special guardian or prospective special guardian's income and means including significant income from any investments, but not their home.
  - the amount required in respect of reasonable outgoings and commitments, e.g. housing and transport costs, and daily living expenses (but not outgoings in respect of the child).
  - financial needs that relate to the child (e.g. because of special diet or need for replacement bedding).
  - the resources of the child (e.g. a trust fund).
- 3.4 The level of any regular financial support provided will normally be calculated in relation to Stoke-on-Trent City Councils fostering maintenance allowance, less any reduction resulting from the assessment of means.
- 3.5 Stoke-on-Trent City Council apply the formula that is suggested by the DfE in calculating the means of the special guardian/s and the level of financial support provided

# 4 Conditions of Receiving Regular Financial Support

- 4.1 In order to receive regular financial support the special guardian or prospective special guardian must agree to the following conditions:
  - a) that s/he will inform the local authority immediately if:
    - he changes his address
    - the child dies
    - the child ceases to have a home with the special guardian/s
    - the child ceases full-time education or training and commences employment
    - the child qualifies for Income Support or Jobseeker's Allowance in his own right
    - the child attains the age of 18 unless he continues in full-time education or training, when it may continue until the end of the course or training he is then undertaking.
    - there is a change in his financial circumstances or the financial needs or resources of the child which may affect the amount of financial support payable to him
  - b) that s/he will provide an annual statement to Stoke-on-Trent City Council (via the Carer Payment Team) of their financial circumstances (as per Section 3 above).

4.2 Stoke-on-Trent City Council practitioners will provide advice and assistance on completing the forms.

# 5 **Disregard of financial means**

- 5.1 Stoke-on-Trent City Council **may** consider disregarding financial means when considering the level of financial support provided in the following circumstances:
  - payments in respect of a 'settling-in grant'
  - recurring costs in respect of travel within the UK for the purpose of visits between the child and a related person with whom they have contact where the local authority would want to promote this contact.
  - special care which requires a greater expenditure of resources than
    would otherwise be the case because of the child's illness, disability,
    emotional or behavioural difficulties, or the consequences of his past
    abuse or neglect, where the child has been previously looked after by
    Stoke-on-Trent Council.
  - where there is an element of remuneration in financial support payments to ex-foster carers for the 'transitional period' (see section 6 below).
- 5.2 Stoke-on-Trent City Council will **always** disregard means when considering providing financial support in respect of legal costs (NOT legal representation), including fees payable to a court, where;
  - a special guardianship order is applied for in respect of a child who is looked after by the local authority, and;
  - the authority support the making of that order, or;
  - an application is made to vary or discharge a special guardianship order in respect of that child.
- 5.3 Stoke-on-Trent City Council will **not** meet the legal costs of a special guardianship order where they oppose an application in respect of a child they previously looked after or in non-looked after cases. Advice may be offered to prospective special guardians in relation to obtaining help with legal costs from the Legal Aid Agency

#### 6 Arrangements for Former Foster Carers

- 6.1 Stoke-on-Trent City Council may continue to pay an element of remuneration for two years from the date of the special guardianship order where:
  - the special guardian or prospective special guardian previously fostered the child and they received an element of remuneration in the financial support paid to them as the child's foster parent.
  - the eligibility criteria (as set out in section 2 above) are met.
  - the arrangements are being made as part of Stoke-on-Trent City Council's plans to secure the long-term permanence of the child in their best interests.

These payments may continue for longer than two years if the local authority considers this appropriate and all of the Section 5 criteria are met. Any decision to maintain financial support must be supported by the relevant Strategic Manager (children's) and approved via Permanence Funding Panel. Any such arrangement must be clearly defined in the Special Guardianship Support Plan and will be subject to annual review as per Regulation. However, in these circumstances a disregard may be applied unless there has been a significant change in the guardian's/child's financial circumstances (providing that the conditions in Section 3 continue to apply).

# 7 Review of Regular Financial Support

- 7.1 Regular reviews enable Stoke-on-Trent Council and special guardians to reassess the effectiveness of any services provided and consider whether it is appropriate to continue that service or change the provision in some way
- 7.2 Where Stoke-on-Trent Council provides regular financial support it is a regulatory requirement that it must review the financial support:
  - annually (on receipt of the annual statement from the special guardian)
  - if there is any relevant change of circumstances that the special guardian is required to notify the local authority about (see section 3 above)
  - at any (other) stage in the implementation of the plan that the local authority considers appropriate
- 7.3 The continuation of the provision of regular financial support will only be agreed where:
  - a) the eligibility criteria in Section 2 continues to be met; and
  - b) following re-assessment (as per section 3) the special guardian's means are such that they still require financial support (unless they have been disregarded, as per section 5).

## 8 Reduction or termination of Financial Support

Where, as a result of the review, there is a proposed reduction or termination of financial support, Stoke-on-Trent City Council will notify the guardian/s of the decision. If they disagree with the decision, the guardian/s should make a formal representation to the Permanence Funding Panel within 21 working days. The panel will consider any representations and return a final decision to the guardian/s within a further 21 working days.

- 8.2 Stoke-on-Trent City Council may suspend financial support where:
  - special guardian/s fail to provide an annual statement a written reminder of the need to provide this will be sent 28 days after the initial notice was sent. If the statement is not received within 10 working days of the final notice Stoke-on-Trent City Council may suspend, terminate or seek to recover financial support provided.
  - any other specific conditions have been agreed in relation to the provision and these have not been complied with, Stoke-on-Trent City Council may suspend or terminate payment of financial support and seek to recover all or part of the financial support they have paid.

# 9 Leaving Care Financial Support

- 9.1 Young people aged 16 years (and up to the age of 21 years) subject to Special Guardianship Orders may be entitled to Leaving Care provisions under Section 24(2) of the Children Act 1989 as *qualifying* young people.
- Where a Stoke-on-Trent Child in Care is moving directly on to a Special Guardianship arrangement supported by the local authority, their leaving care provision should be detailed within the Support Plan.

## 10 Procedure for Establishing Regular Financial Payments

- 10.1 Depending on the circumstances either the fostering social worker or the child's social worker will refer the Special Guardian's to the Welfare Benefits Service in their home district (or the district where the child originated if the placement is outside of Stoke-on-Trent).
  - 10.2 Once the means assessment (including entitlement to welfare benefits) has been carried out by the Carer Payments Team, they will then calculate allowances payable and forward to the Fostering social worker. The Fostering social worker must then present the outcome to the Permanence Funding Panel with the Child's Social Worker.
- 10.3 The Special Guardian's means will be considered when financial support is being considered.
- 10.4 Once a decision has been made at Permanence Funding Panel, we will then write to the Special Guardian setting out the amount of financial support agreed by the Funding Panel and information in relation to the following:
  - whether financial support is be paid in regular instalments and if so, the frequency of payment;
  - the amount of financial support;
  - the period for which the financial support is to be paid:
  - when payment will commence;
  - conditions for continuing payment and date by which conditions are to be met, i.e. returning Review Forms.
  - arrangements and procedure for review and termination.

- 10.5 A copy of this letter should be sent to the Carer Payments Team.
- 10.6 Means may be disregarded in relation to:
  - the initial costs of accommodating a child who has been Looked After;
  - recurring travel costs in contact arrangements;
  - any special case requiring greater expenditure due to illness, disability, emotional or behavioural difficulties or the consequences of the past abuse or neglect of a child previously looked after.
- 10.7 Where the Special Guardians were previously the child's foster carers the local authority can maintain the fostering allowance for a transitional period of two years but with discretion to extend if necessary.
- 10.8 Where Special Guardians are in receipt of financial support, the Carer Payments Team will write annually to them with a Financial Assessment Review Form to be completed, together with a request for information about any change in circumstances for the Special Guardian or the child.
- 10.9 If any change in financial support is considered appropriate, the recommended change should be forwarded to the Permanence Funding Panel for a decision. Where a change is approved, Permanence Funding Panel will inform the Special Guardian in writing of the change, together with the reasons for the change.

## 11 Communication

11.1 Communication is important, so information should be accessible to everyone. People with sensory communication disabilities may need documents in easy read, large print, audio or Braille formats for example. Others may need face to face communication support through a; British Sign Language Interpreter, deafblind interpreter, lip speaker or note taker (as recommended by the NHS Accessible Information Standard). If someone speaks (or reads) a language that is not English, they will need to have the appropriate language-spoken language interpreter and / or text translator'. Please make us aware so we can offer support with Interpreters and Translators.

## 12 Further information

12.1 For more information on this policy please contact Stoke-on-Trent City Council's Fostering Service.